THE PHILIPPINE NATIONAL ACTION PLAN ON UNSCRS 1325 & 1820: 2010-2016

NATIONAL ACTION PLAN ON WOMEN, PEACE AND SECURITY:

Implementing the UNSCRs 1325 and 1820

UN Security Council Resolutions 1325 and 1820 at a Glance

The UN Security Resolution 1325 on Women, Peace and Security was unanimously adopted by the Security Council in October 2000. It is the first UN Security Council Resolution to recognize the particular effects that armed conflicts have on women and girls, and the importance of women's participation in peace processes. Its most important message is that durable peace cannot be achieved without the significant participation of women in conflict prevention, resolution and peacebuilding. This ground-breaking resolution calls for the full and equal participation of women in all peace and security initiatives, along with the mainstreaming of gender issues.

The key commitments of UNSCR 1325 include:

- Participation of women in all levels of decision-making;
- Gender-perspective in Secretary General Reports and Security Council Missions;
- Protection of and Respect for human rights of women and girls;
- Gender-perspective in conflict processes; and
- Gender perspective in peace keeping.

The UNSCR 1325 on Women, Peace and Security (WPS) is an important international mandate requiring automatic adoption by member-states of the UN. However, after nine years since its adoption, the full implementation of the resolution in the Philippines is yet to be realized. Sexual and other forms of violence against women are still prevalent during and after armed conflict situations and women still play a limited role in peace processes.

In conjunction with UNSCR Resolution 1835, UNSCR 1820, was adopted in June 2008, specifically addressing the issue of widespread or systematic sexual violence in armed conflict. This resolution came about as the UN Security Council became increasingly concerned that despite repeated condemnation, violence and sexual abuse of women and children trapped in armed conflict situations were not only continuing, but in some cases, had become so widespread and systematic as to reach appalling levels of brutality. This resolution demands all parties to armed conflict to immediately cease acts of sexual violence against civilians and take appropriate measures to protect women and girls from such violence in the context of armed conflict.

Two other resolutions were passed by the Security Council to add force to UNSCRs 1325 and 1820. UNSCR 1888 was adopted in September 2009 calling for a Special Representative to the Secretary-General on ending sexual violence in conflict. UNSCR

1889 was adopted in the same year urgently calling for immediate measures to ensure the physical safety and security of women in order to enable women to meaningfully participate in all phases of peace processes. (Report of the Secretary General to the UNSC, 2008)

These UNSCRs, which member states are mandated to implement as stipulated in Article 25 of the UN Charter, build on an extensive body of international legal instruments. Among others, they were built on the bases of the Convention on the Elimination of Discrimination against Women (CEDAW) which is considered as the international bill of rights for women. It defines what constitutes discrimination against women and proposes an agenda for national action to end such discrimination. The Beijing Platform of Action, on the other hand, obliges governments to act on 12 critical areas of concern including violence against women, human rights of women, and women in armed conflict.

At the national level, the Magna Carta of Women (MCW) enacted on August 14, 2009, also provides for increased participation of women in peace building processes and their protection from gender-based violence in situations of armed conflicts. The MCW strengthened the National Commission on the Role of Filipino Women from a policy advisory body to a policy-making agency and renamed it as the Philippine Commission on Women. The country has several laws and policies that protect women's rights and promote their participation in peace and development. These are RA 7192 also known as the Women in Development and Nation-building which provides guidance and measures that will mobilize and enhance participation of women in the development process. The Philippine Plan for Gender-Responsive devotes substantive discussion on women and peace-related issues. In succeeding years, landmark laws on women, such as RA 8353 or the Anti-Rape Act of 1997; RA 8505 or Rape Victim Assistance and Protection Act of 1998; RA 9208 or the Anti-trafficking in Persons Act of 2003; and RA 9262 or the Anti-Violence against Women and their Children Act of 2004, were enacted to address violence against women in Philippine society.

Several peace-related policies have also been adopted at the national level. One of these is the National Peace Plan adopted in the year 2004 which aims to end hostilities between government and rebel groups; enhance human security in conflict-affected communities; broaden the peace constituency and strengthen citizens' participation in the peace process; and enhance policy environment conducive to peace and human security. In 2001, EO No. 3 was adopted which aimed at preventing and resolving internal armed conflicts and social unrests as well as their root causes through the pursuit of a comprehensive peace process which consists of six pathways: implementation of reforms; consensus-building and empowerment for peace; negotiated settlement with rebel groups; rehabilitation and reintegration of former rebels into society; addressing immediate concerns in areas affected by hostilities; and building and nurturing a climate conducive to peace. These pathways were defined as early as the 1990s by the National Unification Commission (NUC) during the administration of former President Fidel Ramos following the creation of the Office of the Presidential Adviser on the Peace Process (OPAPP) by virtue of Executive Order (EO) No.125, signed on September 15, 1993.

Women, Peace and Security Situation in the Philippines

Since the 1960s, armed conflicts have persisted in the country. The communist-led insurgency in the country and the Bangsamoro armed struggle in Southern Philippines have displaced millions of people over the years. While there is no confirmed figure on the total number of people displaced by these conflicts with the absence of a systematic national monitoring of displacement and return movements, the available estimates are disturbing.

In Mindanao, a total of 456 barangays with more than a million people were affected by hostilities, displacing half a million women and children in the Year 2000. As a result of ongoing conflicts in the country, the Internal Displacement Monitoring Center estimates that almost 2 million people were displaced from 2000 to 2006. On the other hand, more than 40,000 men and women have perished in the armed conflict between the government and the Communist Party of the Philippines since 1969 (Ploughshares, 2009).

Inday Santiago of the Mindanao Commission on Women posited that the present conflict in Mindanao stems from what the Moros believe is an injustice done to their people by a series of colonization, and that this majority-minority relationship manifests itself in underdevelopment as seen in poverty in the so-called Muslim areas as well as in other skewed statistics in education, health, mortality, and other indicators of development. The National Council of Churches in the Philippines has put forward, as well, that the extreme division between the rich and the poor, the concentration of land, resources, wealth and political power among a tiny minority of the population and poverty and marginalization for the rest of the majority, as well as the continuing control of foreign powers over the nation's life has given rise to popular discontent and the armed conflict between the government and the National Democratic Front of the Philippines and its armed wing, the New Peoples' Army.

Government agencies, civil society organizations and sectoral groups throughout the country were consulted from August to October 2009 as to what they perceived as the root causes and effects of these armed conflicts in the country. According to the participants, the primary cause of armed conflict has to do with the issue of resources. Many armed conflicts are waged because of land-related issues such as encroachment, boundary conflicts, illegal titling on ancestral domains and lands, mining, logging, dispossession and displacement. Another identified cause of armed conflict is political rivalry among powerful political dynasties. The security of communities is threatened because of conflicts between political families who have private armies and bodyguards. Warlordism has contributed to the proliferation of small arms that are used to intimidate, threaten and harm members of communities.

Other perceived causes of armed conflict are poverty, lack of education and lack of basic social services. In the Philippines, the National Statistical Coordination Board (NSCB) placed the poverty rate at 27.0% in the year 2006.³ The gap between the rich

1

¹ Asian Development Bank, 2008.

² http://www.ploughshares.ca/libraries/ACRText/ACR-PhilippinesN.html

³ www.nscb.gov.ph

and the poor in the country is also considered tragic. For instance, the Philippine Human Development Report (2008-2009) wrote that in the year 2006, the poverty incidence, depth and severity in the province of Sulu was 93.8% while it was only 8.5% in the National Capital Region; life expectancy rate in Tawi-tawi was only 53.4 years while it was 72.6 years in Cebu; and percentage of high school graduates in Sulu was 23.1% while it was 81.1% in the National Capital Region. It is not surprising that the poorest region in the country is besieged by armed conflict for nearly 50 years now as poverty fuels armed conflict and armed conflict, in turn, breeds poverty.

Armed conflicts are also fueled by experiences of discrimination and marginalization by minority groups including indigenous peoples, the Moros and women. This emanates from biases, stereotypes and prejudices formed due to misinformation, fear, and lack of communication, among other factors. Poor governance, injustice, activities of armed groups and cultural and religious differences are also considered as causes of armed conflicts in the country. In some regions, clan wars, increasing numbers of syndicated armed groups, and youth gangs, aided by the proliferation of small arms and weapons aggravate the situation of violence.

Worldwide, it is recognized that armed conflicts have serious consequences especially since the means and methods of warfare have changed. Indiscriminate weapons such as nuclear arms, cluster munitions and landmines are increasingly being used in armed conflicts. Small arms, on the other hand, facilitate a vast spectrum of human rights violations, including killing and maiming, rape and other forms of sexual violence...and forced recruitment of children by armed groups or forces. ⁵ Small arms are directly linked to women's death, injuries, rape and forced displacement during conflict and post conflict situations (IANSA Women, 2009). ⁶ In the Philippines, women are intimidated, threatened, harmed and violated with the aid of small arms (UN1325 and 1820 NAP consultations). ⁷ Civilians, particularly the vulnerable sectors of women and children, are increasingly becoming the casualties of war. Globally, 75% of those killed in armed conflicts are civilians. ⁸

Apart from these, armed conflicts disrupt economic activities, displace communities, threaten community and personal security particularly of women and children ,worsen poverty, disrupt schooling, create fear and trauma and annihilate lives.

Reports in the war zones show women have been at risk in all settings, whether at home, in-flight or in camps for displaced people, and also after the resettlement period. Women and their families have been at risk of malnutrition and poverty as women flee with their families to areas where they may not have land for planting food crops; increasing economic hardship as a result of displacement; physical violence, sexual exploitation and harassment, in some cases leading to trafficking and prostitution. A culture of impunity develops in conflict areas where there is total breakdown of law and order.

4

⁴ Philippine Human Development Report, 2004.

⁵ UN Secretary General Ban Ki-moon, Report to the Security Council (S/2008/258)

⁶ International Action Network on Small Arms-Women, 2009.

 $^{^{\}rm 7}$ UN SCRs 1325 and 1820 NAP regional consultations, August-October, 2009.

⁸ Smith, Dan. Penguin Atlas of War and Peace, 2003.

In view of the effects of armed conflict on the population, particularly on women and girls, consulted organizations shared their initiatives, particularly women's roles, in addressing peace and conflict issues. Some examples of these peacekeeping and peace building initiatives by government and civil society organizations are dialogues, negotiation and mediation efforts between and among groups in conflict, delivery of basic social services, humanitarian assistance, psychosocial interventions, peace education and advocacy, and skills and capability trainings, among others.

In the midst of armed conflicts, people yearn for peace in both inner and outer structures. Consulted groups expressed that central to this is their quest for justice including land for the landless. Peace can be attained if there is cultural integrity, respect for differences, protection and promotion of human rights such as right to education and gender rights, good governance, absence of war, sustainable development and delivery of basic social services.

Women play a significant role in addressing peace and conflict issues. They play a key role in sustaining families and communities in times of conflict (running schools, health clinics, keeping businesses, farms and gardens, feeding and providing security for those around them); as peace promoters (reaching across warring sides to other women); and as peace builders (helping combatants and victims alike readjust to post conflict normalcy). They serve as negotiators and mediators between and among parties in conflict. They play roles as diverse and as broad as healers and reconcilers, evacuation center managers, and relief operations coordinators.

Often women have played this peace making role informally through unofficial channels as in Northern Ireland, in Sri Lanka, in Palestine and Israel, in Central Europe; the former USSR, Africa and the Philippines.

We need to know and document women's stories that reveal women's perceptions of war, their knowledge and use of indigenous and/or gender sensitive reconciliation procedures and processes, as well as aspirations for the future. "Women's participation at the peace table is vital - from the a rights based perspective, because women have the right to involved in decisions which affect them, and also because better solutions will result because of the knowledge and skills and attitudes women can bring to the negotiating processes" (UNIFEM, 2005).

Such roles if recognized, sustained, strengthened and expanded, can make a significant impact in the building of a culture of peace in larger areas of human interaction beyond the local community. The NAP aims to help realize this vision through its various proactive programs that will, among others:

- Strengthen women's leadership for conflict prevention, conflict resolution conflict, transformation and peacebuilding;
- Build their capacities to engender peace and reconstruction processes;
- Mainstream gender perspective within the ongoing peace agreements and security reform agenda.

The Formulation of a NAP on UNSCRs 1325 and 1820 in the Philippines

The creation of a NAP to implement UN Security Council Resolutions 1325 and 1820 will help recognize, sustain, strengthen and expand women's role in peace building processes. It can help in implementing our commitments towards women, peace and security issues, thus responding to the challenge of turning international policies into practice. The successful implementation of the NAP will contribute in attaining the peoples' vision of peace.

The National Action Plan has been the product of a collaborative process between government and non government organizations aimed at providing a document and a reference point in assessing the government's commitment to the implementation of UN Resolution 1325 , 1380 and other resolutions on women and peace. The document is envisioned to be a practical and operational tool for those directly affected by armed conflict -- women, children and communities to be informed about the government's response to their plight as well as the assistance programs available to them. More importantly , for women as well as to civil society actors , the National Action Plan reflects the government's commitment as well as accountability in ensuring the security of women and girls during armed conflict and in enhancing their active and direct participation in conflict prevention and peacebuilding as well as in post conflict rehabilitation efforts.

For frontline enforcement agencies such as the AFP, PNP and other peacekeeping forces, the National Action Plan affirms their significant role in protecting the physical safety and security of women and girls from gender-based violence and in identifying their specific needs in the times of crisis. At the same, NAP enjoins peacekeeping forces to strictly observe the highest standards of conduct and behavior of the armed forces vis a vis women, girls and other vulnerable sectors in the communities during such emergencies.

For the implementers, both at the policy and enforcement levels, NAP serves as a useful guide in defining their important and distinct roles in the implementation of UN Resolution 1325. They are primarily responsible for seeing to it that government programs respond to the immediate and long term needs of women and children before, during and after conflict incidents. More specifically, government agencies must effectively coordinate emergency relief services during the conflict taking into consideration the timely protection of women and girls from physical harm and sexual violence and addressing their specific needs in refugee or resettlement areas.

NGOs and civil society are an integral part of peace building and they play a constructive and supportive role in integrating and mainstreaming gender perspectives in peace through the provisions of UN Resolution 1325 into their campaigns, advocacy, programs and projects. Through their critical participation in the implementation on this resolution, their programs and peace and peace building will be further enhanced. They also play a strategic role in documenting, reporting and monitoring incidences of gender –based and sexual violence against women and girls during and after armed conflict.

In 2008, initial efforts were made to formulate a national action plan. To set off the process, the Philippine Commission on Women (PCW) (formerly known as the National Commission on the Role of Filipino Women-NCRFW), the Office of the

Presidential Adviser on the Peace Process (OPAPP), the International Women's Tribune Centre (IWTC), and SULONG CARHRHIL, a third party national network that monitors the compliance of the government and the National Democratic Front to their agreement to respect human rights and the international humanitarian law, set up in March, 2009, a Preparatory Committee (PrepCom) to facilitate a series of regional consultations among multiple stakeholders to identify strategies for the effective implementation of the UNSCRs 1325 and 1820, as well as identify what should be in the National Action Plan. Later on, more civil society organizations such as the Center for Peace Education (CPE), GZO Peace Institute and the Women and Gender Institute (WAGI) joined the Committee. This endeavor builds on the efforts and initiatives of several government organizations (GOs) and non-government organizations (NGOs) such as WAGI and the Initiatives for International Dialogue (IID) in popularizing the resolutions. The PrepCom was given support by the Presidential Adviser on the Peace Process to initiate the process of formulating the National Action Plan.

The Prepcom, in partnership with regional civil society organizations consulted key stakeholders on the UNSCR 1325 and 1820 National Action Plan through the conduct of six regional cluster consultations and two national validation workshops. The first regional consultation held in Lucena City from August 6 to 7, 2009, was conducted for the Southern Tagalog and the Bicol Regions. In partnership with the Paghil-usa sa Paghidaet Negros (PSPN), participants from the different regions of the Visayas were consulted in a workshop held in Bacolod City from August 24 to 25, 2009. Representatives from the Cordillera Administrative Region and the regions of northern Luzon were consulted in Baguio City from September 10 to 11, 2009 with the assistance of the Concerned Citizens of Abra for Good Governance. On September 24 to 25, 2009, stakeholders from the regions of Mindanao outside ARMM were consulted in Davao City with the help of Initiatives for International Dialogue, Mindanao Commission on Women and Asian Circle 1325. Similarly, key stakeholders from ARMM were consulted in Marawi City on September 28-29, 2009 with the assistance of the Bangsamoro Women Foundation. The consultation for the NCR participants held on October 7 - 8, 2009 was the last consultation conducted. With a consolidated Draft National Action Plan and informed by the several consultations undertaken, a national validation workshop participated in by mostly civil society organizations and sponsored by the International Women's Tribune Centre was conducted on October 19, 2009. This was followed by another consultation with national government agencies on October 26 to present the results of the regional consultations as well as validate and further enhance the Draft NAP. All the regional and the national consultations were participated in by representatives from civil society organizations and state agencies, including the AFP, PNP, DILG, DSWD, NCIP, OPAPP, PCW, NEDA, NAPC and CHR.

Suggestions made at the national validation workshops were integrated in the draft national action plan and were sent back to all regional consultation and national validation workshop participants for further comments and suggestions. The national action plan was finalized in March 2010.

The National Action Plan therefore is a result of an intensive collaborative and consultative process between government and civil society. It aims to ensure the protection of women's rights in situations of armed conflict and prevention of violation of their rights during and after armed conflict; empower women and ensure their active

and meaningful participation in peace building process; and promote and mainstream a gender perspective in all aspects of peace building, including conflict prevention and resolution.

Cognizant of their role as stewards of peace, the women and men who produced this NAP collectively affirm the primacy of peace and nonviolence in achieving a just, gender-sensitive society where every Filipino woman is empowered as peace builder, enjoying her human rights and safe from gender-based violence in conflict and post conflict situations.

It is hoped that this NAP will be a pathway to transform the situation of women from victims to that of agents and builders of peace in their respective communities and in the country as a whole.

6

The Philippine National Action Plan on UNSCRs 1325 & 1820: 2010-2016

ACTION POINT	RESULT STATEMENT	INDICATORS	TIMELINE	KEY ACTORS
PURPOSE 1	PROTECTION AND PREVENTION: To ensure the protection of women's h post-conflict situations	PROTECTION AND PREVENTION: To ensure the protection of women's human rights and prevention of violation of these rights in armed conflict and post-conflict situations	olation of these righ	its in armed conflict and
OTTECOME 1 &	Women in conflict and post-conflic	Women in conflict and post-conflict situations are protected and their rights are respected	ghts are respected	an poor the the posture of
INDICATORS	conflict and post-conflict situations	A significant decrease in the number of women injured, unreatened, raped, killed and displaced in the context of conflict and post-conflict situations	raped, killed and di	spiaced in the context of
	Number of women and girls for	Number of women and girls formerly involved in armed conflicts that are socially and economically productive	nat are socially and e	economically productive
1. Review policies,	1.1 Policies, legislations, and	1.1.1 Number of policies and	2010-2016	Congress
legislations and	practices that impinge on the	legislations inimical to the		
practices that	security of women, especially IP	interest of women repealed		Relevant agencies
impinge on the	and Moro women, in peace and			(OPAPP, PCW, CHK,
security of women,	conflict situation repealed; and	1.1.2 Number of practices	2010-2016	DOJ, RCBW, NCIP,
especially IP and	alternative policies and	inimical to the interest of women		NCMF)
Moro women, in	legislations enacted and	stopped		
peace and conflict	implemented			LGUs
situations; and		1.1.3 Number of alternative	2010-2016	
develop, enact and		policies and legislations crafted,		CSOs
implement		enacted and implemented		
alternative policies		 Conventions on Enforced 		
and legislation that		Disappearance,		
ensure women's		 Rome statute 		
protection		• IDP Bill		
		• Others		
	1.2 Local (indigenous,	1.2.1 Number of non-	2010-2016	
	constitutional, traditional) conflict	discriminatory indigenous		
	which are not discriminatory to	mechanisms institutionalized,		
	women and do not violate human	recognized and supported		
	rights are recognized and upheld			

ACTION POINT	RESULT STATEMENT	INDICATORS	TIMELINE	KEY ACTORS
	2.1 Comprehensive psychosocial	2.1.1 No. of programs enhanced	2010-2016	Various agencies
pu	support programs that are	and sustained		(DBM, DILG, DSWD,
·,	effective, culturally appropriate			DOH, DepEd, PCW,
other agencies and can be called a call	and gender sensitive			OPAPP, and TESDA)
	2.2 Programs and capability of	2.2.1 Significant increase in the	2010-2016	CSOs
-0	LGUs and CSOs in providing	number of service providers		
social support and 1	health, psycho-social, education,	especially at community levels		Women IDPs
	to women and girl-survivors of	2.2.2 No. of LGUs and	2010-2016	
survivors of armed	armed conflict are enhanced,	community response networks		
	well coordinated and readily made available	capacitated		
•		2.2.3 Allocation out of the LGU fund for support services	2010-2016	
		2.2.4 Coordinative structure for key government and nongovernment organizations	2010-2013	
		providing such services/programs		
	2.3 Issues of women and children	2.3.1 A network of community-	2010-2013	
	addressed and women IDPs'	psycho-social support organized		
	participation and leadership in IDP camps and programs are	and ready to be deptoyed in evacuation/refugee		
<u> </u>	supported	centers/communities		

KEY ACTORS	DSWD and other	relevant government	agencies		TGUs	i i	CSOs						C	Supreme Court	The state of the s	Lower Courts		PNP and BJMP		CSOs	Private sector								
TIMELINE	2010-2012							2010-2016					0100	2010-2013							2014-2016			2010-2013				2010-2016	
INDICATORS	3.1.1 Rapid Needs Assessments	(RNAs) as well as in-depth	focused study on the situation	and special needs of women and	girls formerly involved in armed	conflicts		3.1.2 Number of women and	girls formerly involved in armed	conflicts and their families	assisted in the following areas:	psychosocial, health, alternative	learning, legal, and livelihood	4.1.1 Research done identifying	the toopholes in the criminal	justice system related to	addressing violence against	women especially those	committed in the context of	armed conflict	4.1.2 Evidence of reform and	enhancement of weak aspects of	the criminal justice system	4.1.3 Number of key actors	involved in the criminal justice	system provided relevant	capability building	4.1.4 Number of cases of	violence against women reported, endorsed to the
RESULT STATEMENT	3.1 Special needs of women and	girls formerly involved in armed	conflicts and their families	identified and addressed										4.1 Criminal justice system made	more enimals and enecuve to	address violence against women	committed in the context of	armed conflict											
ACTION POINT	3. Address special needs	of women and girls	formerly involved in	armed conflicts and	their families								1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1	4. Strengthen the	criminal justice	system to address	violence against	women especially in	the context of armed	conflict									

ACTION POINT	RESULT STATEMENT	INDICATORS	TIMELINE	KEY ACTORS
		prosecution for filing, and resolved		
		4.1.5 Evidence of swifter resolution of cases	2010-2016	
	4.2 Enhanced witness protection program	4.2.1 Gender-responsive witness protection program	2010-2016	
	4.3 Strengthened directorate for women and children affairs in the Philippine National Police to include VAW in armed conflicts	4.3.1 Evidence of inclusion of VAW in armed conflicts in cases handled by the PNP	2010-2013	
5. Enact and enforce laws regulating possession of small	5.1 Research on women victimized by gun violence has been made and published	5.1.1 Baseline data	2010-2013	DFA, PNP, FED, CHR, PCW
	5.2 Laws regulating possession of small arms are enacted and	5.2.1 Arms Trade Treaty ratified and local legislation passed	2010-2016	Congress
		5.2.2 Number of legislation on small arms regulation crafted and enacted	2010-2016	CSOs
		5.2.3 Number of loose arms confiscated, surrendered and/or destroyed	2010-2016	
		5.2.4 Number of individuals illegally possessing small arms apprehended, prosecuted, and punished	2010-2016	

ACTION POINT	RESULT STATEMENT	INDICATORS	TIMELINE	KEY ACTORS
	5.3 Strict qualifications for the issuance of license to carry arms and laws regulating possession of small arms strictly enacted and/or enforced	5.3.1 An improved system for registration of small arms, which includes legitimate neuro exams, seminar and orientation on HR and women's rights for gun owners	2010-2012	
6. Conduct trainings and	6.1 Parties and key actors	6.1.1 Number of gender and	2010-2011	DND, NSC, DOJ, AFP, PNP CHP NCME
UNSCRs 1325 and 1820. gender	peacebuilding, conflict resolution and post-conflict reconstruction.	trainers and training workshops designed		DILG, OPAPP, PCW, RCBW
sensitivity, CEDAW	and the promotion and fulfillment			:
and national laws and	of women's human rights are	6.1.2 Number of trainings and	2010-2016	TGUs
policies related to	more aware and capable of	workshops conducted per year		
women, peace and	implementing Philippine laws and	for the following target training		CSOs
security among state	international commitments on	groups:		
and non-state actors,	women's human rights,	a) parties or frontline agencies		
especially, but not limited to: a) parties	specifically UNSCRS 1323 and 1820	Involved in armed conflict b) actors in peace-building		
or frontline agencies		conflict resolution and post-		
involved in armed		conflict reconstruction		
conflict; b) actors in		c) government agencies involved		
peacebuilding,		in the protection and		
conflict resolution		fulfillment of women's human		
and post-conflict		rights		
reconstruction; c)		d) civil society groups		
government agencies		particularly those engaged in		
involved in the		the promotion of women's		
protection and		rights, peace, international		

KEY ACTORS						PCW, OPAPP, Peace Panels and support mechanisms LGUs	CSOs
TIMELINE		2010-2016	2011-2015	2013	2016	2011-2016	2010-2016
INDICATORS	humanitarian law, etc.	6.1.3 Number of women and men trained per year	6.1.4 Number of target training groups with action plans to implement the UNSCRs 1325 and 1820	6.1.5 Number of agencies that have instituted policies that require training of all personnel of DND, AFP, PNP and other agencies, on UNSCR 1325, 1820, and IHL	6.1.6 Number of advocates and champions of UNSCRs 1325 and 1820	7.1.1 Number and quality of reviews issued to the public by the conflict parties on the implementation of the various agreements	7.1.2 Number and type of third-party groups participating in independent, CSO-initiated monitoring mechanisms, and actively promoting and monitoring observance of the agreements of parties in conflict
RESULT STATEMENT						7.1 Just, workable and gender-responsive agreements are worked out in the peace negotiations with the different armed groups, leading to full cessation of hostilities	
ACTION POINT	fulfillment of women's human	rights; and d) civil society groups	engaged in the promotion of women's rights, peace, and international	humanitarian law		7. Sustain the peace negotiations, work towards more gender-responsive peace agreements and strengthen the	implementation of mechanisms of peace agreements especially ceasefires and those relating to the protection of HR and IHL

ACTION POINT	RESULT STATEMENT	INDICATORS	TIMELINE	KEY ACTORS
		7.1.3 Evidence that gender issues are discussed and addressed in peace negotiations and peace agreements	2010-2016	
		7.1.4 Number of HR and IHL violations and gender-based violence in conflict areas	2010-2016	
8. Continuously monitor and document the impacts of armed	8.1 Policies, programs and services for women and girls in armed conflict are continuously.	8.1.1. Baseline data and information needed for monitoring and documenting of	2010-2011	DSWD, DILG, NDCC, NCIP, NCMF, AFP,
conflict on women	enhanced and made more effective as a result of timely monitoring, documentation and	impacts of armed conflict are identified		Panels, PCW, RCBW, NSCB, NSO and CHR
	reporting on armed conflict-related cases involving women	8.1.2 Number of comprehensive research studies on the impacts	2011-2016	LGUs
	and girls	of armed conflict on women and girls		CSOs
)		Media
		8.1.3 Regularity of monitoring reports submitted to relevant	2011-1016	
		government agencies such as CHR and armed conflict parties		
		8.1.4 Presence of accurate, comprehensive inter-operable	2013-2016	
		and accessible web-based sex-		
		disaggregated database on armed		
		by national security agencies and		
		welfare agencies		

ACTION POINT	RESULT STATEMENT	INDICATORS	TIMELINE	KEY ACTORS
	EMPOWERMENT AND PARTICIPATION	ICIPATION		
PURPOSE 2	To empower women and ensure	To empower women and ensure their active and meaningful participation in areas of peacebuilding,	cipation in areas of	peacebuilding,
	peacekeeping, conflict prevention	peacekeeping, conflict prevention, conflict resolution and post-conflict reconstruction	flict reconstruction	
3 C AMOSTIO	Women are significantly represe	ly represented and play a decisive role in peace and security bodies, processes and	sace and security be	odies, processes and
INDICATORS	mechanisms			
	Number of women in peace a	in peace and security bodies, processes and mechanisms	mechanisms	
9. Conduct action	9.1 Policy reforms and programs	9.1.1 Number of policy and	2011-2016	PCW, DND, OPAPP,
research on the	developed, instituted and	program initiatives on the		PNP, AFP and NSC
situation, role and	implemented to address situation	situation, role and impact of		
impact of women in	and concerns of women in the	women in the security sector		CSOs
the security sector	security sector, particularly their			
	protection and well-being			

ACTION POINT	RESULT STATEMENT	INDICATORS	TIMELINE	KEY ACTORS
10. Involve the women	10.1 Agenda of marginalized	10.1.1 Number of women	2010-2016	DILG, DSWD,
community members	women are mainstreamed in	organizations oriented on human		OPAPP,
as stakeholders in	local programs that address	rights and peace		PCW, NCIP, NCMF
programs that address	impacts of armed conflict			and RCBW
the impact of armed		10.1.2 Number of trainings or	2010-2016	
conflict, ensuring the		capability building programs		LGUs
participation, influence		conducted to enhance leadership		
and benefits of		skills of community, indigenous		CSOs
community women		and Moro women		
and especially IP and				
Moro women		10.1.3 Number of women and	2010-2016	
		men trained		
		10.1.4 Number of community	2010-2016	
		women agazoicily IDs and)	
		women, especially IFs and		
		Moros, involved, and occupy		
		leadership roles at all levels of		
		programs and mechanisms		
11 Increase the number	11 1 Women neace and women's	11 1 1 Number of women in	2010-2016	OPAPP PCW
bue energy and		page and cacurity hodiac		Courity contor
	inguis auvocates paineipaung in	peace and security bodies,		Security sector
women's rights	peace panels, peacekeeping	processes and mechanisms		
advocates in peace	operations and other peace			LGUs
panels, peace	bodies at local and national	11.1.2 Number of appropriate	2010-2016	
keeping operations	levels and their involvement,	gender-responsive and culture-		CSOs
and in other peace	input and influence in conflict	sensitive training programmes		
bodies at local and	resolution, conflict prevention	conducted to enhance women's		
national levels	and peacebuilding increased and	skills and leadership capability		
	sustained	to actively participate in peace		
		-		

KEY ACTORS		
TIMELINE	2010-2016	2010-2013
INDICATORS	process bodies, processes and mechanisms 11.1.4 Number of policies and practices that impinge on the participation of women in key leadership positions in peace bodies, including peacekeeping forces, repealed and appropriate reforms are adopted and implemented	11.1.5 Number of studies undertaken on the role of women and the impact of their participation in conflict prevention, conflict resolution and peace building
RESULT STATEMENT		
ACTION POINT		

ACTION POINT	PECIII T STATEMENT	INDICATORS	TIMELINE	KEV ACTORS
	PROMOTION AND MAINSTREAMING			
PURPOSE 3	To promote and mainstream gene peacebuilding	To promote and mainstream gender perspective in all aspects of conflict prevention, conflict resolution and peacebuilding	nflict prevention, c	onflict resolution and
OITCOME 3 &	Gender-responsive and sensitive conservices processes and mechanisms	sensitive conflict prevention, conflict resolution and peacebuilding programs,	tion and peacebuil	ding programs,
INDICATORS	Studies and researches on chadiscrimination	Studies and researches on changes in perceptions, attitudes and behaviors on armed conflicts and gender discrimination	behaviors on arm	ed conflicts and gender
12. Integrate a gender	12.1 Gender perspective/agenda	12.1.1 Evidence of policies,	2010-2016	OPAPP, PCW, CHR,
perspective/agenda in the National Peace	mainstreamed in the successor	plans and programs consistent with international and national		PCHR, NEDA
Plan, the National	MTPDP 2010-16 and other	policies and standards on gender,		CSOs
Human Rights	policies and programs on peace	human rights, IHL and peace		
Action Plan, the	and human rights			
MTPDP 2010-16				
and other policies				
and programs on				
peace and human				
rights				
13. Mainstream NAP	13.1 NAP mainstreamed in the	13.1.1 Number of	2010-2016	OPAPP, DND, DOJ,
into national,	national, regional and local	NGAs/RAs/LGUs		DILG, NSC, AFP, PNP
regional and local	development plans especially in	mainstreaming the NAP in their		NEDA, DBM, COA,
development plans	GAD plans and GAD budget and	plans, especially those working		NCIP and PCW
particularly in their	other sources of funds utilized for	on and in conflict		
GAD planning	the NAP implementation			rgns
processes and		13.1.2 Amount and quality of	2010-2016	
allocate funds from		resources of NGAs/RAs/LGUs		CSOs
the GAD budget as		to support and implement the		
well as tap other		NAP		
resources for its			2010-2016	
implementation		13.1.3 Amount and quality of		
		ODAs/ CSOs support for the		
		implementation of the NAP		

ACTION POINT	RESULT STATEMENT	INDICATORS	TIMELINE	KEY ACTORS
14. Integrate peace, non-	14.1 Gender-sensitive and peace	14.1.1 Number of policies	2010-2013	OP, DBM, OPAPP,
violence and gender	promoting educational system,			PCW, CHED, DepEd,
education in all levels of formal and	students, educators, women and neace grouns			TESDA, NYC
non-formal		14.2.1 Number of curriculum	2010-2013	CSOs, academic
education		developed		institutions
		14.3.1 Number of coordination mechanisms	2010-2013	
		14.4.1 Number of publications	2010-2016	
15. Promote the	15.1 More civil society	15.1.1 Number and types of civil	2010-2016	OPAPP, PCW, DILG
involvement of civil	organizations particularly peace	society organizations particularly		
society	and women's groups actively	peace and women's groups		Tens
organizations,	involved in the implementation,	actively involved in the		
particularly peace	monitoring and evaluation of the	implementation, monitoring and		CSOs
and women's groups	NAP	evaluation of the NAP		
im dementation		15 1 3 Evidence of I GIIc	2010-2016	
monitoring and		supporting CSO involvement in	0107-0107	
evaluation of the		the implementation, monitoring		
NAP		and evaluation of the NAP		
		reports		
16. Gender-responsive	16.1 Increased awareness of	16.1.1 Evidence of usage of tri-	2010-2016	Media, PIA, Agency's
and culture-sensitive	women's issues in peace and	media to promote awareness of		public affairs, PA of
advocacy campaigns	conflict including the vital role of	women's vital role in peace and		agencies, Citizens
through tri-media to	women in peace and security	security work		organizations
make the	work through tri-media			
community,				
especially women, aware of women's	16.2 Participation of the tri-media in the promotion of women's	16.2.1 Number of tri-media (print, broadcast & cyber-	2010-2016	
	7			

ACTION POINT	RESULT STATEMENT	INDICATORS	TIMELINE	KEY ACTORS
issues in peace and	issues in peace and conflict	media/new media) practitioners		
conflict including	including the vital role of women	& establishments advocating		
the vital role of	in peace and security work	role of women in peace and		
women in peace and		security work		
security work				

ACTION POINT	RESULT STATEMENT	INDICATORS	TIMELINE	KEY ACTORS
PURPOSE 4	CAPACITY DEVELOPMENTO institutionalize a system to enhance accountability for such	CAPACITY DEVELOPMENT AND MONITORING AND REPORTING To institutionalize a system to monitor, evaluate and report on the implementation of the NAP in order to enhance accountability for successful implementation and the achievement of its goals	PORTING the implementation chievement of its go	of the NAP in order to
OUTCOME 4 & INDICATORS	Progress of NAP implementat and management, strengthen • Evidence of NAP-influence • Recognition system for du	Progress of NAP implementation and results achievement is tracked to inform policy, improve planning and management, strengthen organizations/agencies and promote learning • Evidence of NAP-influenced changes in policy, planning and management, and service delivery • Recognition system for duty bearers that promote and implement the NAP is in place	icked to inform poli ote learning d management, and ement the NAP is ir	icy, improve planning service delivery n place
17. An assessment of institutional existing structures, programs and resources of government relevant to the implementation of the NAP is conducted	17.1 Institutional capacity of government agencies involved in the implementation of the NAP is strengthened	17.1.1 Reviewed and recommended institutional mechanism to implement the NAP	2010-2011	OPAPP, PCW and members of the National Steering Committee
18. NAP monitoring, evaluation and reporting system established	18.1 Efficient and participatory monitoring and reporting of Philippine compliance to implement UNSCRs 1325 and 1820	18.1.1 NAP M&E system developed and rolled out to concerned NAP stakeholders 18.1.2 Number of monitoring and feedback reports on the implementation of the NAP	2010-2011	OPAPP, PCW, AFP, DND, DILG, PNP, CHR, DSWD, NCIP, NCMF, and DFA